

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
331-38 (COR)	Frank F. Blas, Jr. V. Anthony Ada	AN ACT TO TEMPORARILY RESTRICT THE HIRING OF LIMITED-TERM AND UNCLASSIFIED EMPLOYEES UNTIL DECEMBER 31, 2026, AND TO SUSPEND PAY INCREASES, EXCEPT FOR ORGANIC AND MERITED INCREMENTS, ACROSS THE GOVERNMENT OF GUAM UNTIL SEPTEMBER 30, 2027, DUE TO FISCAL UNCERTAINTY AND ANTICIPATED FEDERAL FUNDING CHANGES.	6/8/26 2:27 p.m.	6/16/26	Committee on Finance and Government Operations.	Request: 6/16/26 6/23/26			




COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

June 23, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 331-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 331-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research
Fiscal Note of Bill No. 331-38 (COR)**

AN ACT TO TEMPORARILY RESTRICT THE HIRING OF LIMITED-TERM AND UNCLASSIFIED EMPLOYEES UNTIL DECEMBER 31, 2026, AND TO SUSPEND PAY INCREASES, EXCEPT FOR ORGANIC AND MERITED INCREMENTS, ACROSS THE GOVERNMENT OF GUAM UNTIL SEPTEMBER 30, 2027, DUE TO FISCAL UNCERTAINTY AND ANTICIPATED FEDERAL FUNDING CHANGES.

Department/Agency Appropriation Information

Dept./Agency Affected: Bureau of Budget and Management Research (BBMR)		Dept./Agency Head: Lester L. Carlson, Jr., Director	
Department's General Fund (GF) appropriation(s) to date:		\$1,239,837	
Department's Other Fund (Specify) appropriation(s) to date: Indirect Cost Fund (\$476,313)		\$476,313	
Total Department/Agency Appropriation(s) to date:		\$1,716,150	

Fund Source Information of Proposed Appropriation

	General Fund:	Special Fund:	Total:
FY 2025 Unreserved Fund Balance	\$0	\$0	\$0
FY 2026 Adopted Revenues	\$0	\$0	\$0
FY 2026 Appro. (P.L. 38-60)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill

	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
General Fund	\$0	\$0	\$0	\$0	\$0	\$0
Special Fund	\$0	\$0	\$0	\$0	\$0	\$0
Total	1/	\$0	\$0	\$0	\$0	\$0

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|---|-------------------------------------|----------------------------|---------------------------|
| 1. Does the bill contain "revenue generating" provisions?
If Yes, see attachment | | // Yes | /X/ No |
| 2. Is amount appropriated adequate to fund the intent of the appropriation?
If no, what is the additional amount required? \$ _____ | /X/ N/A | // Yes | // No |
| 3. Does the Bill establish a new program/agency?
If yes, will the program duplicate existing programs/agencies?
Is there a federal mandate to establish the program/agency? | /X/ N/A | // Yes
// Yes
// Yes | /X/ No
// No
/X/ No |
| 4. Will the enactment of this Bill require new physical facilities? | | // Yes | /X/ No |
| 5. Was Fiscal Note coordinated with the affected dept/agency?
// Requested agency comments not received by due date: | If no, indicate reason:
// Other | /X/ Yes | // No |

Analyst: <u>Raymond Rieta</u> Raymond Rieta, BMA IV	Date: <u>6/22/26</u>	Director: <u>Lester L. Carlson, Jr.</u> Lester L. Carlson, Jr., Director	Date: <u>JUN 23 2026</u>
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Notes:
1/ See Additional Comments.

Bureau of Budget & Management Research
Comments on Bill No. 331-38 (COR)

Legislative Bill No. 331-38 is an act to temporarily restrict the hiring of limited-term and unclassified employees until December 31, 2026, and to suspend pay increases, except for organic and merited increments, across the Government of Guam until September 30, 2027. The legislative intent of the Bill is to implement temporary controls on personnel actions until such time that the government's fiscal condition is demonstrably stabilized.

Based on Employment Statistics obtained from the Government of Guam's Department of Labor's Bureau of Labor Statistics, as of March 2026, there was approximately 11,710 Government of Guam employees across its executive, legislative, and judicial branches as well as various autonomous and semi-autonomous agencies. However, these statistics do not provide further detail on the makeup of these employees among classified, limited-term and unclassified employees within the executive, legislative, and judicial branches as well as autonomous and semi-autonomous agencies. Without specific information on the limited-term and unclassified employees this temporary hiring restriction will affect, relative to positions, pay-grades, and salaries in the remaining months of Fiscal Year 2026 as well as for Fiscal Year 2027, of which a fiscal year budget has yet to be determined, the Bureau is unable to ascertain the fiscal impact of this proposed legislation.

Furthermore, based on information obtained from local media reports in response to the introduction of Bill No. 331-38, the Lieutenant Governor of Guam, Joshua Tenorio, has cited a 2012 opinion by then-Attorney General Leonardo Rapadas and a 2018 opinion by then-Attorney General Elizabeth Barrett-Anderson, both concluding the Legislature cannot encroach on the Executive Branch's authority to allocate staff and resources and such a freeze, however framed, would violate the separation of powers. He further warned that a broad freeze would be unenforceable and could undermine (government) services.